I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. 140(EC)

Introduced by:

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Mike Cruz, M.D. W.L. A. Leon Guerrerof J. A. Lujan

AN ACT TO AMEND SECTION 67.100, ARTICLE 1, **CHAPTER** TITLE THE **GUAM** 67, 9 **OF** CODE ANNOTATED AND ADD SECTION 67.401.2.2, ARTICLE 4, TITLE 9 **OF** THE **GUAM** CODE CHAPTER 67, ANNOTATED, RELATIVE TO THE DISPENSING, SALE, OR DISTRIBUTION AT RETAIL OF ANY COMPOUND, MIXTURE, **PREPARATION** CONTAINING OR **DETECTABLE OUANTITY** OF **PSEUDOEPHEDRINE SUBJECT** SHALL BE TO SPECIFIED ADDITIONAL REOUIREMENTS, TO BE **KNOWN** AS "METHAMPHETAMINE MANUFACTURING CHEMICAL RETAIL SALE CONTROL ACT."

BE IT ENACTED BY THE PEOPLE OF GUAM:

that methamphetamine, commonly known as 'ice,' 'speed,' 'crystal meth,' or 'crank' is a very dangerous and harmful drug. It is highly addictive and is associated with permanent brain damage in long-term users. In the United States, the abuse of methamphetamine has increased dramatically since 1990.

Section 1. Purpose and Legislative Intent. I Liheslaturan Guåhan finds

7 According to substance abuse counselors, methamphetamine drug use on

8 Guam has actually decreased the past three years largely in part to law

enforcement, substance abuse treatment, and education. However, it still
remains a serious problem on Guam.

Since the arrest of several drug lords, methamphetamine has become difficult to import to Guam, but drug users found it easier and cheaper to manufacture it locally. Within the past two years, local Drug Enforcement Administration (DEA) officials cracked down two drug labs. DEA officials claim these homemade drug labs have the potential to produce up to 100 grams of methamphetamine per day.

The processing required to make methamphetamine from immediate precursor substances is easier and more accessible than ever. Immediate precursors are substances that, in nature, might be inactive. However, when combined with another chemical the result is a new product. Methamphetamine starts with an inactive or marginally inactive compound (ephedrine or pseudoephedrine) and other chemicals are added to produce the drug. There are over a dozen recipes and ample information about making methamphetamine on the Internet. An investment of a few hundred dollars in over-the-counter medications and chemicals can produce thousands of dollars worth of methamphetamine.

Methamphetamine can be cooked from a variety of household products, but all recipes have one common ingredient: pseudoephedrine, an effective nasal decongestant, found in cold and sinus medications right on the shelf of your local pharmacy. A deputy from San Diego Police Department states, "If you want to make methamphetamine, you need this. It can't be substituted."

Sudafed is the only single source over-the-counter medication. In other words, it is the only medicine that has pseudoephedrine as the single active

- 1 ingredient. Some local pharmacies, such as Megadrug, Cruz Pharmacy and
- 2 KMart Pharmacy, have already taken precautionary measures by placing
- 3 Sudafed behind the counter and/or limiting the quantities of drugs containing
- 4 pseudoephedrine. In the U.S., Target, Wal-Mart, K-Mart, Albertson's, Longs
- 5 Drugs and Rite Aid made recent moves for medicines containing
- 6 pseudoephedrine less accessible.
- 7 Methamphetamine use on Guam has had devastating effects on
- 8 individuals and the community, including displaced children and families,
- 9 financial problems, marital problems, child and spousal abuse, sexual abuse,
- 10 and long-term neglect from parents obsessed with their drug habit.
- 11 Therefore, it is the intent of I Liheslaturan Guåhan to make it more difficult for
- 12 persons engaged in the manufacturing of methamphetamine by placing
- 13 regulatory measures on the retail sale of pseudoephedrine.
- Section 3. A new Subsection 33 through 38, Section 67.100, Article 1,
- 15 Chapter 67, Title 9 of the Guam Code Annotated and all following
- 16 subsections are renumbered accordingly:
- 17 § 67.100. Definitions.
- 18 (33) Retailer or Retail Distributor means a grocery store, general
- 19 merchandise store, drug store, other merchandise store, or other entity or
- 20 person whose activities as a distributor relating to pseudoephedrine products
- 21 are limited exclusively or almost exclusively to sales for personal use, both in
- 22 <u>number of sales and volume of sales, either directly to walk-in customers or in</u>
- 23 <u>face-to-face transactions by direct sales.</u>
- Section 4. A new Section 67.401.2.2, Article 4, Chapter 67, Title 9 of
- 25 the Guam Code Annotated is hereby added to read as follows:

1	§ 67.401.2.2 Pseudoephedrine: Retail Sale. The dispensing, sale, or
2	distribution at retail of pseudoephedrine, or any derivative of
3	pseudoephedrine, shall be subject to the following requirements:
4	(a) Any medication containing pseudoephedrine, or any derivative of
5	pseudoephedrine, shall be placed behind the sales counter, stored
6	or displayed in a locked cabinet or locked area in such a manner
7	that the product is accessible to the public only with the assistance
8	of a pharmacist, retailer or employee of the retailer;
9	(b) The dispensing, sale, or distribution at retail of pseudoephedrine, or
10	any derivative of pseudoephedrine, shall be made only by a
11	practitioner, retailer, or employee of a retailer who shall at all times
12	act to prevent the theft or diversion of the product;
13	(c) A pharmacy or retail distributor shall provide notification in a clear
14	and conspicuous manner in a location where a pseudoephedrine
15	product is offered for sale stating the following: Guam law
16	prohibits the over-the-counter purchase of more than two (2)
17	packages of a product containing pseudoephedrine in a twenty-four
18	(24) hour period;
19	(d)It is unlawful for a practitioner, retailer, or employee of a retailer to
20	sell in a single transaction medicines containing pseudoephedrine
21	in excess of two packages at a maximum of 1,440 milligrams within
22	a twenty-four hour period and no more than 9 grams of
23	pseudoephedrine from a pharmacy or retailer in a 30-day period,
24	unless dispensed by a licensed pharmacist pursuant to a valid
25	prescription;

1	(e) It is unlawful for a practitioner, retailer, or employee of a retailer, to
2	distribute package(s) containing pseudoephedrine with knowledge
3	that they will be used to manufacture methamphetamine or with
4	reckless disregard of the likely use of such package or packages to
5	manufacture methamphetamine;
6	(f) Any practitioner, retailer, or employee of a retailer who violates
7	items (a), (b), (c), (d), or (e) of this Section commits a third degree
8	<u>felony;</u>
9	(g) A purchaser who violates item (d) of this Section is guilty of a petty
10	misdemeanor; and
11	(h) This section shall not apply to the following:
12	1. Any product in liquid, liquid capsule, or dissolvable strip
13	form in which pseudoephedrine, or any derivative of
14	pseudoephedrine is the active ingredient; or
15	2. Where possession was by a person authorized by law to
16	dispense, prescribe, manufacture, or possess the
17	immediate precursor substance in question.
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